

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01 ACDA-19

ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00

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AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

AMCONSUL JERUSALEM

C O N F I D E N T I A L USUN 1137

E.O. 11652: GDS

TAGS: UNSC, PFOR, XF

SUBJ: SC CONSULTATIONS ON UNEF EXTENSION

REF: USUN 1138

SUMMARY: APRIL 4 SC CONSULTATIONS ON UNEF EXTENSION WERE COMPLICATED BY USSR'S LAST-MINUTE FLOATING OF TWO CONTROVERSIAL AMENDMENTS TO SECRETARIAT/NON-ALIGNED DRAFT RES. FIRST REFERRED TO ISRAELI "DISCRIMINATION" AND REIMBURSEMENT FORMULA PROBLEMS, WHILE SECOND WAS EFFORT TO INJECT SC INTO PEACEKEEPING FINANCES. AMB SCALI SAID US COULD NOT ACCEPT AMENDMENTS. SC'S RESPONSIBILITY WAS TO EXTEND UNEF'S MANDATE, AND WE DEPLORED INTRODUCTION OF CONTROVERSY INTO WHAT SHOULD HAVE BEEN A VERY SIMPLE PROCESS.

1. INFORMAL SC CONSULTATIONS ON UNEF EXTENSION WERE HELD AFTERNOON APRIL 4 AT REQUEST OF USSR. USSR PERMREP MALIK
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BEGAN MEETING WITH REHASH OF SAME CRITICISMS OF UNEF OPERATION

THAT HE HAS RAISED IN PREVIOUS SC CONSULTATIONS. HE NOTED (A) SIZE OF FORCE NEVER NEEDED TO BE OVER 7,000, (B) THERE WERE TWICE AS MANY CANADIANS AS WERE NEEDED, (C) ISRAEL WAS CREATING OBSTACLES TO FREE MOVEMENT OF UNEF CONTINGENTS ("DISCRIMINATION" ISSUE), (D) PRINCIPLE OF EQUITABLE GEOGRAPHIC DISTRIBUTION SHOULD BE CARRIED OUT AT ALL LEVELS AND (E) SYG REPORTS ON UNEF SHOULD BE MORE REGULAR, DETAILED AND COMPREHENSIVE.

2. AMB SCALI, ON POINT OF ORDER, EXPRESSED SURPRISE AT ABSENCE FROM CONSULTATIONS OF SECRETARIAT OFFICIALS RESPONSIBLE FOR OPERATION OF UNEF. HE SUGGESTED THAT RESPONSIBLE SECRETARIAT OFFICIALS BE ADVISED OF PRECISE SUBJECT THAT COUNCIL WAS CONSIDERING, WHICH HE UNDERSTOOD HAD NOT BEEN DONE. THESE OFFICIALS WOULD THEN BE IN POSITION TO CONSIDER ATTENDANCE AT CONSULTATIONS.

3. ON SUBSTANCE OF MALIK'S REMARKS, SCALI SAID SYG HAD DEALT FULLY IN HIS REPORT WITH ISSUE OF FREEDOM OF MOVEMENT OF UNEF CONTINGENTS, AS WELL AS WITH OTHER ISSUES RAISED BY MALIK. IN PARTICULAR, SYG HAD SAID HE WAS GIVING CLOSE ATTENTION TO MOST PRESSING PROBLEMS AND WOULD EXERT EVERY EFFORT TO SOLVE THEM. IN LIGHT OF ONGOING NEGOTIATIONS BETWEEN SYG AND PARTIES, SCALI SAID US CONSIDERED IT UNTIMELY FOR COUNCIL TO INVOLVE ITSELF.

4. SCALI ADDED THAT UNEF WAS DOING THE JOB IT WAS ASSIGNED IN AN EFFICIENT AND EXEMPLARY MANNER. IT HAD BEEN ABLE TO BUILD A CLIMATE OF CONFIDENCE WITH THE PARTIES. US WAS NOT AWARE THAT ANY OF PARTIES THEMSELVES WERE SERIOUSLY DISTURBED OVER QUESTIONS ALLUDED TO BY SOVIET REP. FINALLY, SCALI SAID IT WAS GREIVIOUS ERROR TO INTRUDE PEACEKEEPING PROBLEMS INTO WHAT SHOULD BE CALM AND HARMONIOUS EXTENSION OF MANDATE.

5. SCALI NEXT ADDRESSED HIMSELF TO TWO SOVIET AMENDMENTS TO DRAFT RESOLUTION REPORTED USUN 1105, WHICH HAD BEEN FLOATED INFORMALLY BY SOVIETS EARLIER IN DAY BUT NOT TABLED. AMENDMENTS, AS PASSED US EARLIER BY EGYPTIANS, WERE AS FOLLOWS:
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"1. NOTES THAT FREEDOM OF MOVEMENT OF CERTAIN CONTINGENTS IN THE OPERATING AREA AND THE RATE OF REIMBURSEMENTS TO CONTRIBUTING GOVERNMENTS REQUIRE URGENT SOLUTION, AND REQUESTS THE SYG TO TAKE THE NECESSARY STEPS IN ORDER TO SOLVE THESE PROBLEMS AND TO REPORT TO THE SECURITY COUNCIL.

"2. NOTES ALSO THAT THE SYG WILL SPARE NO EFFORT TO ENSURE THAT THE FORCE WILL FUNCTION AS ECONOMICALLY AS POSSIBLE." SCALI SAID US COULD NOT ACCEPT THESE PROPOSALS. FIRST AMEND-

MENT SINGLED OUT TWO MOST CONTROVERSIAL PROBLEMS OF UNEF EXTENSION AND PUT THEM INTO A RESOLUTION WHICH WE WISHED TO BE AS SIMPLE AND UNCONTROVERSIAL AS POSSIBLE. SECOND AMENDMENT BY IMPLICATION REFLECTED ADVERSELY ON SYG. SYG HAD THE RESPONSIBILITY TO ACHIEVE ECONOMIES IN UNEF OPERATION AND HAD IN FACT DONE ADMIRABLE JOB IN THAT RESPECT. MOREOVER, US HAD LONG TAKEN VIEW THAT ACABQ, FIFTH COMITE AND GA WERE PROPER AND MOST EFFECTIVE ORGANS TO VERIFY BUDGET AND ASSESSMENT PROCESS. FINALLY, THIS PARTICULAR PROPOSAL URGING ECONOMIES ILL-SUITED A MEMBER THAT HAD NOT PAID ITS OWN UNEF ASSESSMENT.

6. BACKING OFF, MALIK SAID SOV DEL WAS IN FAVOR OF EXTENDING FORCE, AND IF PUT TO VOTE WAS PREPARED TO VOTE FOR EXTENSION "RIGHT NOW." MALIK MAY HAVE IMPLIED, BUT DID NOT SAY, THAT SOVIET PROPOSALS WOULD NOT BE PASSED.

7. AT REQUEST OF INDONESIA, FURTHER INFORMAL BILATERAL CONSULTATIONS WERE SCHEDULED FOR MORNING OF APRIL 5, REPLACING FORMAL MEETING PREVIOUSLY SCHEDULED FOR THAT TIME. FORMAL MEETING WAS RESCHEDULED FOR 3:00 PM, APRIL 5. SCALI

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